**Summary of HM Revenue & Customs (HMRC) Regulations**

Prior to Tax Simplification, members of occupational pension schemes could receive a pension of up to 1/60th of their Final Remuneration for each year of service with their employer (subject to a maximum of 40 years) without calling into question Inland Revenue limits.

Members could additionally commute some of their pension and receive a tax free cash sum of up to 3/80ths of their Final Remuneration for each year of service with the employer (subject to a maximum of 40 years) without calling into question Inland Revenue limits.

It was possible for higher benefits to be paid and these are summarised in the table below in the "Old Regime" column. The "Post A-Day” column of the table summarises where changes have occurred as a result of Tax Simplification and considers the maximum benefits above which tax charges arise under HMRC regulations from 6 April 2006.

The 2014 Budget introduced further significant changes – particularly for those with money purchase savings – enabling greater ‘freedom of choice’. Most of these changes were effective from 6 April 2015.

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|  |  | **Old Regime** |  | **Post A-Day** | | |
| **Members covered** |  | **1970 regime** Scheme set up before 17 March 1987 and members joined before 17 March 1987.  **1987 regime** Scheme set up before 14 March 1989 and members joined between 17 March 1987 and 31 May 1989.  **1989 regime** Scheme set up after 13 March 1989 (or before 14 March 1989 and members joined after 31 May 1989). |  | All members who were not in receipt of their benefits on 6 April 2006 (although some members may be registered for one or more ‘protections’ (e.g. primary (2006), enhanced (2006), fixed 2012, fixed 2014, individual 2014, fixed 2016 or individual 2016). | | |
| **Final remuneration**  Maximum earnings for pension & tax-free cash sum calculations |  | **1970 regime** No limit.  **1987 regime** No limit for pension calculation but limit of £100,000 for tax-free cash sum calculation.  **1989 regime** All benefits subject to earnings cap. |  | No limit. | | |
| **Contributions** Maximum employee contribution (including AVCs) |  | **1970 regime** 15% x final remuneration.  **1987 regime** 15% x final remuneration.  **1989 regime** 15% x final remuneration, subject to earnings cap. |  | Tax relief available on all contributions up to £3,600 per annum (or 100% of taxable earnings, if higher) subject to the Annual Allowance, which is £40,000 for the 2021/22 tax year.  Contributions in excess of the Annual Allowance are taxed at the member's marginal rate (although if the tax charge exceeds £2,000, the member can ask the scheme to pay and have benefits reduced).  The Annual Allowance does not apply in the final year of membership in the event of death or serious (terminal) ill health.  For defined benefit schemes, the Annual Allowance is effectively £16 for every one pound of increase in pension.  For defined contribution schemes, the Annual Allowance is effectively the actual member / employer contributions paid (including AVCs). | | |
| **Normal retirement** |  |  |  |  | | |
| Normal retirement age |  | **1970 regime** Men: 60-70 Women: 55-70  **1987 regime** Men: 60-70 Women: 55-70  **1989 regime** Male:60-70 (pre’91) Fem:55-70 (pre’91) Male:60-75 (pst’91) Fem:60-75 (pst’91) |  | Normal pension age typically set between 60-75, but can be lower. | | |
| Maximum pension at NRA |  | **1970 regime** 2/3 x final remuneration after 10 years' service [‘P'].  **1987 regime** 2/3 x final remuneration after 20 years' service [‘P'].  **1989 regime** 2/3 x final remuneration after 20 years' service [‘P']. |  | Benefits are tested against the Lifetime Allowance, which is £1,073,100 for the 2021/22 tax year. (It is possible to have benefits over the Lifetime Allowance but if the excess is used to provide taxable income, the excess over the Lifetime Allowance (the ‘chargeable amount') is taxed at 25%. If the excess is used to provide additional cash, the excess over the Lifetime Allowance is taxed at 55%).  Benefits exceeding the standard Lifetime Allowance may be available to those members who have registered for one of the forms of ‘protection’ since 6 April 2006. | | |
| Maximum tax-free cash sum at NRA |  | **1970 regime** 1½ x final remuneration after 20 years' service, but accelerated accrual available for less than 20 years' service [‘LS'].  **1987 regime** 1½ x final remuneration after 20 years' service, but accelerated accrual available for less than 20 years' service provided pension also enhanced [‘LS'].  **1989 regime** 2¼ x initial annual pension or, if greater, 3N/80 x final remuneration (subject to maximum of N=40 years' service) [‘LS']. |  | 25% of the capital value of benefits coming into payment, subject to a maximum of 25% of a member's remaining Individual Lifetime Allowance.  A higher tax-free cash sum may be available to those members who have registered for one or more ‘protections’, particulars those members whose accrued tax-free cash sum at 5 April 2006 was greater than 25% of the capital value of their benefits at this date. | | |
| **Early retirement/withdrawal from membership** |  |  |  |  | | |
| Maximum pension |  | **1970 regime** N/NS x P  **1987 regime** N/NS x P  **1989 regime** N/30 x final remuneration (subject to maximum of N=20 years' service). |  | Same concept as ‘maximum' at normal pension age.  From 6 April 2010, the earliest members can retire is age 55 (other than those with a ‘protected’ retirement age or those retiring due to serious ill-health).  Where members have a contractual right to retain an earlier Minimum Pension Age than 55 years, the Lifetime Allowance is reduced by 2.5% for each complete year below Minimum Pension Age. | | |
| Maximum tax-free cash sum |  | **1970 regime** N/NS x LS  **1987 regime** 3N/80 x final remuneration, but accelerated formula available provided pension also enhanced.  **1989 regime** 2½ x initial annual pension or, if greater, 3N/80 x final remuneration (subject to maximum of N=40 years' service). |  | Same concept as ‘maximum' at normal ‘pension' age. | | |
| **Late retirement** |  |  |  |  | |  |
| Maximum pension |  | **1970 & 1987 regime** N/60 x final remuneration (subject to maximum of N=45 years' service), or 40/60 x final remuneration after 10 years' service (20 years' service for 1987 regime members) based on service and final remuneration at NRA, and with late retirement increase.  **1989 regime** N/30 x final remuneration (subject to maximum of N=20 years' service) based on service and final remuneration at actual retirement date (maximum retirement age 75). |  | Same concept as ‘maximum' at normal pension age. | | |
| Maximum tax-free cash sum |  | **1970 regime** 3N/80 x final remuneration (subject to max of N=45 years' service), or accelerated accrual based on service and final remuneration at NRA (to a maximum of 120/80) and with late retirement increase, or accelerated accrual based on service and final remuneration at actual retirement date (to a maximum of 120/80).  **1987 regime** 3N/80 x final remuneration (subject to maximum of N=45 years' service), or accelerated accrual provided pension also enhanced.  **1989 regime** 2¼ x initial annual pension or, if greater, 3N/80 x final remuneration (subject to maximum of N=45 years' service). |  | Same concept as ‘maximum' at normal pension age. | | |
| **Death in service** |  |  |  |  | |  |
| Maximum lump sum death benefit |  | **1970, 1987 and 1989 regimes** 4 x final remuneration at death (or, if greater, £5,000), plus refund of member's contributions with interest. |  | No limit to lump sum death benefits but any excess over the Lifetime Allowance (‘chargeable amount') is subject to a tax charge of 55%, which is payable by recipient(s) of the lump sum death benefit. | | |
| Maximum spouse's / civil partner's pension |  | **1970, 1987 and 1989 regimes** 2/3 x member's maximum prospective pension at NRA. |  | The spouse`s / civil partner`s pension is not tested against the Lifetime Allowance, but it is taxed in the hands of the recipient. | | |
| **Death after retirement** |  |  |  |  | |  |
| Maximum lump sum death benefit |  | **1970, 1987 and 1989 regimes** Total of remaining pension instalments for balance of 5 year period from retirement date. |  | Any lump sum death benefits are generally paid tax-free if the member is under 75, but taxed at recipient’s marginal rate of tax if the member has reached age 75 (relevant from 2016/17 tax year). | | |
| Maximum spouse’s / civil partner’s pension |  | **1970, 1987 and 1989 regimes** 2/3 x member’s maximum approvable pension at NRA, increased in line with RPI. |  | The spouse’s / civil partner’s pension is not tested against the Lifetime Allowance, but it is taxed in the hands of the recipient. | | |
| **Money Purchase Pension** |  |  |  |  | |  |
| Increases in deferment (Non Protected Rights and Protected Rights) |  | Benefits increase / decrease in accordance with investment yields and bonuses resulting from contributions paid. |  | No change. | | |
| Increases in payment (Non Protected Rights) |  | No indexation requirements exist for Money Purchase benefits accrued before 6 April 1997.  Pensions accrued after 5 April 1997 must be increased in line with RPI to a maximum of 5% per annum. |  | Pensions in payment before 6 April 2005 must still be increased in line with previous requirements.  There are no indexation requirements for Money Purchase benefits coming into payment from 6 April 2005. | | |
| Increases in payment (Protected Rights) |  | Protected Rights accrued before 6 April 1997 must be increased in line with the rise in the RPI to a maximum of 3% per annum.  Protected Rights accrued after 5 April 1997 but before 6 April 2005 must be increased in line with the rise in the RPI to a maximum of 5% per annum. |  | Pensions in payment before 6 April 2005 must still be increased in line with previous requirements.  There are no indexation requirements for Money Purchase benefits coming into payment from 6 April 2005  Protected rights no longer exist for members retiring from 6 April 2012. | | |
| **Defined Benefit Pension** |  |  |  |  | |  |
| Increases in deferment (Non GMP) |  | For leavers before 1 January 1986, any pension over and above the GMP does not need to be increased.  For leavers between 1 January 1986 and 31 December 1990, any pension over and above the GMP accrued on/after 1 January 1985 must be increased in line with RPI to a maximum of 5% per annum.  For leavers on/after 1 January 1991, any pension over and above the GMP must be increased in line with RPI to a maximum of 5% per annum. |  | From 6 April 2009, defined benefit schemes have been allowed to amend their scheme rules to permit increases in deferment to be limited to the increase in the RPI to a maximum of 2.5% per annum (from 5% per annum). This applies only to the element of pension accrued from 6 April 2009. The element of pension accrued before 6 April 2009 must still increase in accordance with previous rules.  The Pensions Act 2011 implemented the Government`s policy to use CPI in place of RPI as the index for determining revaluation in deferment. The Pensions Act 2011 confirmed that no CPI underpin is required where schemes continue to increase by reference to RPI. | | |
| Increases in deferment (GMP) |  | Depending on the scheme rules, GMPs must be increased in deferment by Limited Rate Revaluation, Fixed Rate Revaluation or Section148 Orders.  From ‘GMP due date’, schemes are required to increase GMP accrued between 6 April 1988 and 5 April 1997 by RPI to a maximum of 3% per annum.  GMP ceased to accrue after 5 April 1997. |  | There are no change other than schemes are required to increase post-1988 GMPs from ‘GMP due date’ by CPI – rather than RPI – up to a maximum of 3% per annum. | | |
| Increases in payment (Non GMP) |  | Any pension accrued between 6 April 1997 and 5 April 2005 must be increased in line with RPI to a maximum of 5% per annum.  Any pension accrued from 6 April 2005 must be increased in line with RPI to a maximum of 2.5% per annum. |  | There are no changes other than the Pensions Act 2011 implemented the Government`s policy to use CPI in place of RPI as the index for determining increases in payment. The Pensions Act 2011 confirmed that no CPI underpin is required where schemes continue to increase by reference to RPI. | | |
| Increases in payment (GMP) |  | For GMPs accrued before 6 April 1988, no requirements exist for schemes to increase this element of pension.  For GMPs accrued between 6 April 1988 and 5 April 1997, schemes are required to increase this element of pension by RPI to maximum of 3%.  GMPs ceased to accrue after 5 April1997. |  | No change other than schemes are required to increase post-1988 GMPs from ‘GMP due date’ by CPI – rather than RPI – up to a maximum of 3% per annum. | | |

**Appendix**

**Annual Allowance**

All schemes have a Pension Input Period (PIP), with the Annual Allowance for that PIP being dependent on the tax year in which the PIP ends. The Annual Allowance limit is set at the start of each tax year. It is the maximum amount of contributions that can be paid in a PIP for an individual and qualify for tax relief. It is possible to carry forward any unused Annual Allowance from the three PIPs.

In the July 2015 Budget, the Chancellor announced that all Pension Input Periods (PIPs) must end on 5 April, which meant that PIPs had to be aligned for all schemes and their members from the 2016/17 tax year onwards.

At the same time, the Chancellor announced that the 2015/16 tax year would be split into two mini tax years; for the period up to 8 July 2015 and for the period from 9 July 2015 to 5 April 2016.

The Chancellor also announced that a ‘tapered’ Annual Allowance would apply to high earners from 2016/17 (i.e. if ‘threshold’ income exceeded £110,000 and ‘adjusted’ income exceeded £150,000). This essentially meant that the Annual Allowance for these members would reduce so that it reached a maximum of £10,000 for those earning £210,000 or above.

These thresholds and limits have been changed for high earners for the 2020/21 tax year. The ‘threshold’ income limit is now £200,000 and the ‘adjusted’ income limit is now £240,000. The Annual Allowance for these members now reduces so that it reached a maximum of £4,000 for those earning £312,000 or above, as follows:

|  |  |
| --- | --- |
| **Adjusted Income** | **Tapered Annual Allowance** |
| £240,000 | £40,000 |
| £250,000 | £35,000 |
| £260,000 | £30,000 |
| £270,000 | £25,000 |
| £280,000 | £20,000 |
| £290,000 | £15,000 |
| £300,000 | £10,000 |
| £310,000 | £5,000 |
| £312,000 (and higher) | £4,000 |

The historical limits (and current limit) for the Annual Allowance are as follows:

|  |  |
| --- | --- |
| **Tax year** | **Annual Allowance** |
| 2006/07 | £215,000 |
| 2007/08 | £225,000 |
| 2008/09 | £235,000 |
| 2009/10 | £245,000 |
| 2010/11 | £255,000 |
| 2011/12 | £50,000 |
| 2012/13 | £50,000 |
| 2013/14 | £50,000 |
| 2014/15 | £40,000 |
| 2015/16 | £40,000 |
| 2016/17 | £40,000 |
| 2017/18 | £40,000 |
| 2018/19 | £40,000 |
| 2019/20 | £40,000 |
| 2020/21 | £40,000 |
| 2021/22 | £40,000 |

For an active member of a money purchase scheme, the Pension Input Amount (PIA) – the value of benefits accruing in the PIP – is essentially the contributions paid by the member / employer (including AVCs). For an active member of a defined benefit pension arrangement, the PIA is essentially determined by reference to the increase in the value of that member's pension and lump sum benefits during the PIP:

* Accruing pension benefits need to be valued on a 16:1 basis (with the PIA at the end of the previous PIP being increased by CPI)
* Actual AVCs paid during the PIP need to be taken into account
* Accruing lump sum benefits need to be taken at face value

**Example**

Abigail is a member of her employer's defined benefit pension scheme. In 2021/22, she is promoted and her pensionable salary increases from £70,000 to £75,000. She has been a member of her employer's pension scheme for 20 years and the scheme provides benefits on a 60ths basis. There is no separate lump sum. The increase in the CPI over the previous year is 4.6%. Abigail has no Annual Allowance to carry forward from the previous 3 years.

Calculation of amount of Annual Allowance used:

* Accrued pension at end of previous year [20/60 x £70,000 x 4.6%] =£24,406.67 per annum
* Accrued pension at end of current year [21/60 x £75,000] = £26,250.00 per annum
* Growth in capital value [£26,250 - £24,406.67] x 16 = £29,493.28

Abigail’s PIA of £29,493.28 has not exceeded her Annual Allowance of £40,000.00. In addition, Abigail can carry forward £10,506.72 to the next PIP [i.e. £40,000.00 - £29,493.28 = £10,506.72]

**Lifetime Allowance**

The Lifetime Allowance is set at the start of each tax year. It is the overall limit on the value of an individual’s pension benefits prior to attracting a tax charge. The historical limits (and current limit) for the Lifetime Allowance are as follows:

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| --- | --- |
| **Tax year** | **Lifetime Allowance** |
| 2006/07 | £1,500,000 |
| 2007/08 | £1,600,000 |
| 2008/09 | £1,650,000 |
| 2009/10 | £1,750,000 |
| 2010/11 | £1,800,000 |
| 2011/12 | £1,800,000 |
| 2012/13 | £1,500,000 |
| 2013/14 | £1,500,000 |
| 2014/15 | £1,250,000 |
| 2015/16 | £1,250,000 |
| 2016/17 | £1,000,000 |
| 2017/18 | £1,000,000 |
| 2018/19 | £1,030,000 |
| 2019/20 | £1,055,000 |
| 2020/21 | £1,073,100 |
| 2021/22 | £1,073,100 |

For a money purchase scheme, the Lifetime Allowance is essential the value of the member’s fund. For a defined benefit pension arrangement, the Lifetime Allowance is essentially determined by:

* Applying a factor of 20:1 for pension benefits (including AVC pension)
* Adding on the current value of AVCs (if not taken as pension)
* Taking lump sum benefits at face value

**Example**

Bert is a member of his employer's defined benefit pension scheme. He retires in 2021/22 with a final pensionable salary of £100,000.00 and has accrued 35 years' pensionable service in his employer's scheme. The scheme provides benefits on a 60ths basis and there is no separate lump sum. Bert has no other pension provision.

Scheme benefits: 35/60 x £100,000.00 x 20 = £1,166,667

Bert has exceeded his Lifetime Allowance of £1,073,100. The excess (£1,166,667 - £1,073,100 = £93,567) will be taxed at 55% if Bert takes it as a lump sum and 25% if he takes it as pension income.